



**City Council Agenda**  
**Special Meeting via Audio/Video Broadcast**  
**06/24/2020**

Notice is hereby given in accordance with an order of the Office of the Governor issued March 16, 2020, of a Special Meeting of the City Council of the City of San Angelo scheduled for June 24, 2020 at 5:00 p.m. The McNease Convention Center – South Meeting Room, 501 Rio Concho Drive, San Angelo, Texas will not be open to the public. Council members and staff will attend virtually in order to advance the public health goal of limiting face-to-face meetings (also called “social distancing”) to slow the spread of the Coronavirus (COVID-19). There will be no public access to the regular meeting location. A public, free-of-charge audio/video broadcast of the meeting will be available on the City’s YouTube channel at [youtube.com/CityofSanAngelo](https://www.youtube.com/CityofSanAngelo).

The Meeting Agenda and the Agenda Packet are posted online at <https://www.cosatx.us/government/city-council/agenda-minutes-and-agenda-packets>.

Members of the public who wish to submit **Public Comment** on the agenda item must send their written comments via email to [Julia.Antilley@cosatx.us](mailto:Julia.Antilley@cosatx.us) by 10 a.m. June 24, 2020.

The subject must be in the following format: “Public Comment, 4a – June 24, 2020.”

All emails must include your name and addresses or SMD.

Please note all Public Comment emails relevant to the posted agenda item and received by the deadline will be published as part of the agenda packet prior to the meeting and are therefore public record.

Call 325-657-4405 for staff assistance.

A recording of the meeting will be available to the public in accordance with the Open Meetings Act upon written request.

**1. Call to Order/Roll Call to Establish Quorum**

**2. Special Instructions**

All members of the council and staff should begin speaking by stating their full name and their SMD position or role within the City.

**3. Public Comment**

At this time, Council Members may ask staff members questions regarding Public Comments submitted via email.


**4. Special Agenda**

- a. Consider a resolution authorizing the City Manager to apply for a Defense Community Infrastructure Pilot Program Grant with a local match not to exceed \$6,500,000 and execute all related documents (Presentation made by Operation Director Shane Kelton and Texas Military Preparedness Commission Appointee Carol Ann Bonds)

**5. Adjournment**

**CERTIFICATION**

I hereby certify that the above notice of meeting was published on the City of San Angelo's website on the 20th day of June 2020, at 5:50 p.m.

  
\_\_\_\_\_  
Julia Antilley, City Clerk

All agenda items are subject to action. The City Council reserves the right to consider business out of posted order and/or meet in a closed session on any agenda item should the need arise and if applicable pursuant to authorization by Title 5, Chapter 551, of the Texas Government Code.

In compliance with the Americans with Disabilities Act, the City of San Angelo will provide for reasonable accommodations for persons attending City Council meetings. To better serve you, requests should be received 48 hours prior to the meetings. Please contact the City Clerk's Office at 325-657-4405.

Citizen requests to display materials on the city's monitors must submit the request 96 hours prior to the meeting by email to Julia.Antilley@cosatx.us. Time limits for discussion are as stated above and materials cannot exceed 10-pages. Citizens bringing materials for distribution to City Council members during the meeting must bring a minimum of 12 copies.

City Council regular meetings are broadcast on SATV Channel 17-Government Access at 10:30 a.m. and 7:00 p.m. every day, beginning the evening of the meeting until the evening of the next meeting.

# REPORT TO MAYOR & MEMBERS OF CITY COUNCIL



Requestor: Shane Kelton, Director of Operations, Operations, (325) 657-4206

Meeting Date: June 24, 2020

Item type: Regular Item

## **Caption:**

Consider a resolution authorizing the City Manager to apply for a Defense Community Infrastructure Pilot Program Grant with a local match not to exceed \$6,500,000 and execute all related documents (Presentation made by Operation Director Shane Kelton and Texas Military Preparedness Commission Appointee Carol Ann Bonds)

## **Summary/History:**

The Department of Defense and the Office of Economic Adjustment is providing an opportunity for states and local governments or not-for-profit, member owned utility services to obtain funding with a minimum 50% local match to address deficiencies in community infrastructure supportive of military installations. The City of San Angelo has identified projects along Christoval Road from Avenue L to South Chadbourne Street to make roadway, signalized intersection, water main, sewer main, and pedestrian/bicycle improvements that directly support the parameters of the available, competitive grant.

## **Financial Impact:**

- Preliminary opinion of probable cost = \$9,700,000
- 10% contingency would add an additional \$970,000
- Design Costs - \$1,164,000
- Total Project Costs - \$11,834,000

## **Other Information/Recommendation:**

Due to the constrained timeline in place for applying for this grant opportunity, City staff recommends authorizing the City Manager to apply for this Federal Funding Opportunity grant for a not to exceed match amount of \$6,500,000.

## **Attachments:**

- |   |   |
|---|---|
| 1. DCIP summary (002)                             | DCIP summary (002).docx                             |
| 2. Military Grant Project - Christoval Road (002) | Military Grant Project - Christoval Road (002).docx |
| 3. 2020-05-26 DCIP-FFO Final                      | 2020-05-26 DCIP-FFO Final.pdf                       |
| 4. Resolution authorizing grant application       | Resolution authorizing grant application.docx       |

## **Presentation:**

## **Approvals/Reviews:**

Shane Kelton	Created/Initiated
Shane Kelton	Approved
Theresa James	Approved
Tina Dierschke	Approved

Julia Antilley

Final Approval

Descriptive Title of Applicant's Project:

City of San Angelo Improvement of Health and Safety Quality of Life for Goodfellow Air Force Base Service Members, School Children, Families, and Community

**Project Summary:**

**This project focuses on the improvement of the quality of life of our Goodfellow AFB service members and their families in two ways: Transportation Safety to and from the Base and Access to Physical and Mental Health Resiliency Activities.** First, **transportation safety** for the only off-base Privatized Military Housing Complex, the two elementary schools where approximately 50% of the military young children attend, and GAFB are connected to San Angelo as a whole through two main city street arteries. The two streets and two dangerous intersections have become critically in need of total reconstruction, widening, remediation of storm water flooding pipes, and addition of safe walking/bicycle trails for military service members' school children and the community which has a large population of elderly and retired military. This project will ameliorate this long-term problem. Second, **this project would improve the physical and mental health quality of life and resiliency of our service members through new pedestrian trail elements and a biking system access** to beautiful Glenmore Park and trails along our vibrant Concho River to downtown entertainment and shopping. This project would provide cost-free outdoor activities previously inaccessible by foot and bicycle. These trails running from the off-base housing, GAFB North Gate, around the fence perimeter would be directly accessible to 100% of the 25,000 Air Force, Navy, Marine, Army, and Coast Guard service members who come to GAFB for intelligence and firefighting training and are not allowed to have a vehicle for the first months of training.

**Background:**

Goodfellow AFB is located contingent to two neighborhoods that are on the edge of the City of San Angelo and removed from the city medical, shopping, and business district. Each of the neighborhoods has its own elementary school that receives the majority of young children of Goodfellow service members. One elementary has 69.4% Economic Disadvantaged children and the second has 50.1%. The surrounding community has a large population of retired military and elderly citizens. Therefore, the population does not have equal access to San Angelo benefits as those with more disposable income. To add to this disenfranchisement, the two main arteries into the city are narrow, in poor repair, flood with the slightest rain, and are too dangerous for pedestrian elements or a biking system.

A second note is that the 25,000 Air Force, Navy, Marine, Army, and Coast Guard service members who come directly from basic training directly to Goodfellow for all the initial intelligence and firefighting training for the Department of Defense, are not allowed for several months to have personal transportation. Thus, they are also isolated from city activities unless they have extra funding for hired cab services.

In summary, this project will improve the safety and access quality of life of military students, military service members and their families, and the community members including those who have served our country by leveling the playing field through safe streets. Second, this project will improve the quality of life of our current and former military service members and families through access to pedestrian elements, a biking system, and the River Trail System.

## **Military Grant Project**

### **Scope of Work**

- Mill, rehab and overlay Christoval Road from South Chadbourne to Avenue L
- Add curb to the areas that currently do not have curbing
- Rehab and improve drainage structures along Christoval Road
- Widen Christoval Road 8 feet to accommodate bicycle lanes
- Add a 5 foot sidewalk the entire length of Christoval Road
- Add two 5 foot sidewalks along both side of Penrose Street to connect pedestrian pathways from Christoval Road to Glenmore Elementary School
- Add a five foot Sidewalk Along Ft McKavett Road to connect Glenmore Elementary School to Avenue L
- Replace and upgrade signalization at Avenue L and Christoval Road to accommodate pedestrian elements
- Replace the old 12 inch cast iron water main with a new PVC 12 inch water main – (2.8)
- Replace the old 12 inch vitrified clay sewer main with a new 18 inch PVC sewer main – (3.1)
- Preliminary opinion of probable cost = \$9,700,000
- 10% contingency would add an additional \$970,000
- Design Costs - \$1,164,000
- Total Project Costs - \$11,834,000

### **Proposed TxDOT Contiguous Improvements**

- Addition of Sidewalk along both sides of Avenue L from Ft. McKavett Road to South Chadbourne  
Estimated Construction 2021
- Addition of sidewalks along both side of South Chadbourne from the south entrance of GFAB to Christoval Road – Estimated construction 2023
- Continuation of construction of sidewalk along the north side of South Chadbourne to Avenue L – Estimated construction 2023
- Reconstruction of Christoval Road with sidewalk from South Chadbourne to Loop 306 – Estimated construction 2021 - 2022

## Quality of Life, Safety, Resiliency, Beneficiaries of Project

- Provides dedicated bike/pedestrian elements that will be connected to both GAFB access points
- Provides safe pedestrian routes to Glenmore Elementary School
- Provides safe bike/pedestrian route to South Concho Park, the Texas Banks Sports Complex and Community Park, the river trail system and to Historic Downtown San Angelo
- Improved resiliency by providing an improved alternate route for affectively and efficiently routing traffic to the North form the South Gate of GAFB in the event that other existing routes are compromised
- Improved resiliency by ensuring the water main that services GFAB from the west is less susceptible to service disruptions and has a 50 year life span
- Improved resiliency by upsizing the sewer main and decreasing the risk of sewer service disruption to the sewer services on the west side of GFAB
- Increases military value by increasing the available sewer capacity available to GAFB if expanded missions become available to the base.
- There are approximately 900 residential structures that can be accessed off of Christoval Road. With an average of 2.5 residents per household, the total number of potential non service member beneficiaries is 2250. Not being sure of the total number of service members and accompanying family members assigned to GAFB I cannot estimate the number of GAFB service/family members will benefit from this project. However, I feel confident that this project will serve a significantly greater number of Service/family members than it will area residences.

DEPARTMENT OF DEFENSE  
Office of the Secretary  
Announcement of Federal Funding Opportunity

AGENCY: Office of Economic Adjustment (OEA), Department of Defense (DoD)  
ACTION: Final Federal Funding Opportunity

**SUMMARY:** This notice announces an opportunity to obtain funding from the Office of Economic Adjustment (OEA) to assist States and local governments, and not-for-profit, member owned utility services in addressing deficiencies in community infrastructure supportive of a military installation, under the Defense Community Infrastructure Pilot Program. This notice includes proposal requirements, the deadline for submitting proposals, and the criteria that will be used to select proposals. The Secretary of Defense approved the program on May 6, 2020, and identified the priority focus to be military family quality of life, military resilience, and military value (in that order). This is a Final Federal Funding Opportunity notice, and interested responders must submit a proposal based on the instructions provided in Section D., paragraphs 1-3, and by the date identified in Section D., paragraph 4, of this Federal Funding Opportunity notice.

OEA may directly provide awards under this notice for projects owned by a State, local government, or a not-for-profit, member-owned utility service, or it may transfer funds to another Federal agency for award to a state or local government. Entities other than those identified above as eligible to receive direct funding under this notice may partner with an eligible entity for project proposals.

**SUPPLEMENTARY INFORMATION:**

a. Federal Awarding Agency: Office of Economic Adjustment (OEA), Department of Defense (DoD).

b. Funding Opportunity Title: Defense Community Infrastructure Pilot Program.

c. Announcement Type: Final Federal Funding Opportunity.

d. Catalog of Federal Domestic Assistance (CFDA) Number: 12.600.

e. **Key Dates:** This notice is being advertised and proposals may be submitted through Grants.gov until 5 p.m. PDT on June 26, 2020. OEA will hold a pre-proposal webinar at 3 p.m. EDT on June 2, 2020, to review the goals and objectives of this Federal Funding Opportunity and answer questions from interested respondents. Details about participation in this pre-proposal webinar are available on OEA.gov at the Defense Community Infrastructure Pilot Program link (<https://oea.gov/defense-community-infrastructure-pilot-program-dcip>). Complete proposals for Defense Community Infrastructure Program grants must be received by OEA by 5 p.m. PDT June 26, 2020 (the Proposal Deadline). After being screened to ensure proposals are from eligible proposers and are complete, proposals will be ranked for final approval by the Secretary of Defense for Director OEA to designate project managers and by August 8, 2020, invite the submission of a grant application.

**A. PROGRAM DESCRIPTION**

Section 2391(d) of title 10, United States Code, authorizes the Secretary of Defense to, “make grants, conclude cooperative agreements, and supplement funds available under Federal programs administered by agencies other than the Department of Defense, for projects owned by a State or local government, or a not-for-profit, member-owned utility service to address deficiencies in community infrastructure supportive of a military installation, if the Secretary determines that such assistance will enhance the military value, resilience, or military family quality of life at such military installation.” The Consolidated Appropriations Act for Fiscal Year 2020 (PL 116-93) provides \$50 million for the Office of



Economic Adjustment (OEA) to obligate prior to September 30, 2020. On May 6, 2020, the Secretary of Defense approved OEA to implement this program with the eligibility criteria and grant process provided under this notice.

Project proposals must include the endorsement of the local installation commander representing the installation benefitting from the proposed project, and will be competitively ranked across review criteria identified in Section E., paragraph 1 of this notice.

Federal funds may supplement, but cannot substitute for or otherwise supplant other available public funds that are available for the proposed project, including funds from the Defense Access Roads Program, U.S. Department of Transportation grants, etc. School construction projects proposed cannot be for public schools on military installations that are identified on the Secretary of Defense 2018 Public Schools on Military Installations (PSMI) Prioritized List.

## **B. FEDERAL AWARD INFORMATION**

Proposals will be ranked by a Defense Community Infrastructure Program review panel against the selection criteria provided in Section E., paragraph 1, of this Final Federal Funding Opportunity. OEA will accept proposals through Grants.gov for the Defense Community Infrastructure Pilot Program through 5 p.m. PDT on June 26, 2020 (the Proposal Deadline). OEA will invite by August 8, 2020, successful respondents on the basis of their proposal's ranking by the review panel, following the Secretary of Defense's approval, to complete a grant application. To receive an award, an eligible respondent must submit both a successful proposal and an acceptable grant application.

The award ceiling is \$25 million and the award floor is \$250,000. Individual proposals requesting more than \$25 million from the Defense Community Infrastructure Pilot Program will not be accepted for review, and all proposed projects must result in a complete and useable project. The final amount of each award will be determined by OEA based on the recommendation of the review panel, subject to the availability of appropriations under this announcement.

For non-rural area projects (rural area being defined as a city, town, or unincorporated area that has a population of not more than 50,000 inhabitants and based on the geographic location of the proposed project), the State or local government, or a not-for-profit, member-owned utility service, must agree to contribute 50% or more of the funding for the project, unless a national security waiver is approved by the Secretary of Defense.

The total amount of funds available for awards may be reduced by amounts required to reimburse costs for program oversight and administrative services secured from non-DoD Federal agencies. Project cost overruns are the responsibility of the recipient. Recipients of grant funding under this program will be subject to terms and conditions in the course of undertaking their project, including conformance with an agreed upon "Project Development Schedule." OEA reserves the right to cancel an award for non-performance, including failure to comply with the agreed upon Project Development Schedule. Awards are subject to compliance with the National Environmental Policy Act (NEPA), and entities invited to be applicants for grants under the Defense Community Infrastructure Program are responsible for providing the information required to satisfy NEPA and the Council on Environmental Quality NEPA regulations as well as any required state or local environmental regulations.

Awards under the Final Federal Funding Opportunity will be issued in the form of a grant agreement in accordance with 31 U.S.C. 6302 and 6304.

## **C. ELIGIBILITY INFORMATION**

### **1. Eligible Proposers**

State or local governments and not-for-profit, member owned utility services owning infrastructure outside of, but supporting, a military installation. Entities other than those identified above as eligible to receive direct funding under this notice may partner with an eligible entity for project proposals. The term military installation means a base, camp, post, station, yard, center, homeport facility for any ship, or other activity under the jurisdiction of the Department of Defense, including any leased facility, which is located within any of the several States, the District of Columbia, the Commonwealth of Puerto Rico, American Samoa, the Virgin Islands, the Commonwealth of the Northern Mariana Islands, or Guam. Such term does not include any facility used primarily for civil works, rivers and harbors projects, or flood control projects.

## 2. Cost Sharing or Matching

For non-rural area projects (rural area being defined as a city, town, or unincorporated area that has a population of not more than 50,000 inhabitants and based on the geographic location of the proposed project) the State or local government, or a not-for-profit, member-owned utility service, must agree to contribute 50% or more of the funding for the project, unless a national security waiver is approved by the Secretary of Defense.

These matching funds may not count as non-Federal match for other project funding, and the ability to use other Federal funds as a non-Federal match contribution will be determined by the authority and appropriation providing those funds as well as whether the relevant Grantor provides approval. Funding proposed as a source for the non-Federal share must be incurred and expended either within the proposed project period commencing from the date of award or no earlier than the date of enactment of the 2019 National Defense Authorization Act, August 13, 2018.

## 3. Eligible Projects

Eligible community infrastructure projects are any complete and useable transportation project, school, hospital, police, fire, emergency response, or other community support facility; or water, waste-water, telecommunications, electric, gas, or other utility infrastructure project, that:

- support a military installation;
- are owned by a state or local government or a not-for-profit, member owned utility service;
- will enhance military family quality of life, resilience or military value at the supported military installation;
- endorsed by the local installation commander representing the installation benefitting from the propose project; and
- are construction-ready.

Project proposals improving military family quality of life include: schools, hospitals, daycare centers (CDCs), recreation centers, etc.

In publishing this Final Federal Funding Opportunity, the Secretary of Defense has prioritized projects that: First, improve the quality of life of our service members and their families; Second, provide resilience; and, Third, provide military value ranked in that order. A project is construction ready if construction of the project may commence within 12 months of award, and all necessary final design and planning, Federal and state/local environmental planning, and local permitting actions are substantially complete.

Eligible activities include only hard construction and renovation costs outside of local installation property (defined as property not owned by the local installation), including reasonable allowances for contingencies, and capital equipment affixed to the real property with a depreciable life of not less than 7 years. Soft planning costs required for the planning, design and execution of the proposed project are

allowable as a source for non-federal match. However, all costs must have been incurred and expended after the enactment of the 2019 National Defense Authorization Act, August 13, 2018.

#### 4. Eligible Costs

Eligible costs include, but are not limited to, project administration, inspection, construction, utilities, and contingency costs required to execute the project as well as capital equipment affixed to the real property with a depreciable life of not less than 7 years. Soft planning costs required for the planning, design and execution of the proposed project are allowable as a source for non-federal match. However, all costs must have been incurred and expended after the enactment of the 2019 National Defense Authorization Act, August 13, 2018.

Proposals that meet the aforementioned eligibility conditions will be ranked by the Defense Community Infrastructure Program review panel against the selection criteria provided in Section E., paragraph 1 of this notice. The highest-ranking proposals will be invited to be applicants to submit formal grant applications, and grant awards will be made to successful applicants until the available appropriations are exhausted.

### **D. Proposal and Submission Information**

#### 1. Address to Request Application Package

Proposals must be submitted electronically as described in Section D., paragraph 4.

#### 2. Content and Form of Proposal Submission

Each interested respondent must submit a complete proposal through Grants.gov not later than the Proposal Deadline date (see Section D., paragraph 4). Grants.gov requires all proposers to complete the Standard Form 424. Please refer to the instructions provided with the Grants.gov Funding Opportunity on how to complete the Standard Form 424.

A proposal may not exceed 18 pages (single-sided, single-spaced with 1-inch margins, 11 point Times New Roman font, and including all maps, drawings and attachments—excepting the Standard Form 424 and the independent cost estimate to validate the proposed project budget, the pages for which do not count towards this 18 page total) and shall include the following information:

A. Point of Contact: Name, phone number, e-mail address, and organization address of the respondent's primary point of contact;

B. Installation Need: A summary of the installation need, including which issue the proposal addresses—military family quality of life, resiliency, or military value—and how the issue degrades military family quality of life, resilience and/or military value at the local installation. Information on this need must also include an assessment of the likely beneficiaries from the project, and specifically an assessment of the extent to which the total installation population of military service members and/or their families will benefit (e.g., 0-100% of the population). Service members and /or their families must be 50% or more of the population benefitted by the proposal;

C. Installation Endorsement: A letter of endorsement from the Commander of the local installation that includes (a) the existing conditions at the local installation to be impacted by development of the proposed project (and the extent to which the proposed project enhances the existing conditions), and (b) a comparison of how those existing conditions rank against other military family quality of life, resiliency, or military value infrastructure issues impacting the local installation;

D. Project Description: A description of the proposed Defense Community Infrastructure Pilot Program project, including an explanation how the project addresses the installation need;

E. Project Engineering Information: A demonstration of the technical feasibility of the construction project;

F. Project Parties: Identification of other parties involved in the project;

G. Grant Funds and other Sources of Funds: An overview and commitment of all funding sources, including non-federal match source funding identified, requested under this notice, financial commitments for other Federal and non-Federal funds needed to complete the project (including any eligibility of Federal funds to be counted as the non-Federal share), documentation demonstrating that the requested funds do not supplant other available funds, and acknowledgement any cost overruns will be the obligation of the proposer. Proposing entity must also state its capability to obtain a surety bond as backstop ensuring successful completion of the project should cost overruns occur or other unforeseen financial impacts;

H. Uses of Construction Project Funds: The uses of project funding, including a total project cost estimate with major cost elements broken out for project administration, inspection, construction, utilities, and contingency costs. Soft planning costs required for the planning, design and execution of the proposed project are allowable as a source for non-federal match. However, all costs must have been incurred and expended after the enactment of the 2019 National Defense Authorization Act, August 13, 2018. All proposals shall include an independent cost estimate to validate the proposed project budget;

I. Project Development Schedule: A sufficiently detailed project schedule, including milestones such as final permitting and compliance (if required), land acquisition and site control (if needed), start of construction and end of construction, demonstrating that the project can commence within 12 months upon receipt of a grant and that the grant funds will be spent steadily and expeditiously once the project commences, and completed no later than 5 years following the obligation of Federal funds;

J. Environmental Approvals: Indicate the status (e.g., receipt or reasonably anticipated receipt) of all environmental approvals necessary for the construction project to proceed to construction on the timeline specified in the project schedule, including all Federal, State, and local requirements, and completion of an appropriate environmental impact analysis in accordance with NEPA (required);

K. State and Local Planning: If applicable, the inclusion of the construction project in the relevant State, metropolitan, and local planning documents, or a certification from the appropriate agency (e.g., Metropolitan Planning Organization) that the project will be included in the relevant planning document. The proposer should demonstrate that conformance with state and local planning requirements is attainable within 12 months of grant award;

L. Grants Management: Evidence of the intended recipient's ability and authority to manage grants;

M. Spousal Program Support: Proposals must contain a narrative presenting efforts by the proposer, or the proposer's State or local government, to support military spouses, including efforts to ease spousal unemployment and licensure, childcare, mentorship, and other services/programs to assist military spouses;

N. Submitting Official: Documentation that the Submitting Official is authorized by the proposer to submit a proposal and subsequently apply for assistance; and

O. Attachments: In compliance with the overall application page limit (notwithstanding the length of the independent cost estimate to validate the proposed project budget).

Proposals to be complete upon submission and incomplete proposals will not be reviewed. To the extent practicable, OEA encourages respondents to provide data and evidence of all project merits in a form that is publicly available or verifiable.

### 3. Unique Entity Identifier and System for Award Management (SAM)

Each proposer invited to be an applicant for a grant is required to: (a) Provide a valid Dun and Bradstreet Universal Numbering System (DUNS) number; (b) be registered in SAM before submitting its application; and (c) continue to maintain an active SAM registration with current information at all times during which it has an active Federal award or an application or plan under consideration by a Federal awarding agency. OEA may not make a Federal award to an applicant until the applicant has complied with all applicable unique entity identifier and SAM requirements and, if an applicant has not fully complied with the requirements by the time OEA is ready to issue a Federal award, OEA may determine

that the applicant is not qualified to receive a Federal award and use that determination as a basis for making a Federal award to another applicant.

#### 4. Submission Dates and Times

This notice is being advertised and proposals may be submitted through Grants.gov until 5 p.m. PDT on June 26, 2020. OEA will hold a pre-proposal webinar at 3 p.m. EDT on June 2, 2020, to review the goals and objectives of the Federal Funding Opportunity and answer questions from interested respondents. Details about participation in this pre-proposal webinar are available on OEA.gov at the Defense Community Infrastructure Pilot Program link (<https://oea.gov/defense-community-infrastructure-pilot-program-dcip>). Complete proposals for Defense Community Infrastructure grants must be received by OEA by June 26, 2020 (the Proposal Deadline). After being screened to ensure proposals are from eligible proposers and are complete, all proposals will be ranked by the review panel, the Secretary of Defense shall approve the final rankings, and OEA will assign project managers and invite applications by August 8, 2020, accounting for the amount of the available appropriation from those ranked projects according to the ranking.

#### 5. Intergovernmental Review

This program is eligible for coverage under Executive Order 12372, “Intergovernmental Review of Federal Programs,” issued with the desire to foster intergovernmental partnership and strengthen Federalism by relying on State and local processes for the coordination and review of proposed Federal financial assistance and direct Federal development. The Order allows each State to designate an entity to perform this function. The official list of those entities is available at: <https://www.whitehouse.gov/wp-content/uploads/2019/02/SPOC-February-2019.pdf> . Applicants located in States that provide a designated entity should contact them for more information on the process. States that do not provide a designated entity have chosen not to participate in the intergovernmental review process. Applicants located in States without a designated entity may submit the proposal directly. Funding is subject to NEPA, and compliance with NEPA is required.

#### 6. Funding Restrictions

See Section C., paragraph 3, for information on eligible activities.

Federal funds may supplement and cannot substitute for or otherwise supplant other available public or private funds such as Defense Access Roads Program, Transportation grants, etc. School construction projects proposed cannot be for public schools on military installations that are identified on Secretary of Defense 2018 Public Schools on Military Installations (PSMI) Prioritized List.

#### 7. Other Submission Requirements

**Key Dates:** This notice is being advertised and proposals may be submitted through Grants.gov until 5 p.m. PDT on June 26, 2020. OEA will hold a pre-proposal webinar at 3 p.m. EDT on June 2, 2020, to review the goals and objectives of this Federal Funding Opportunity and answer questions from interested respondents. Details about participation in this pre-proposal webinar are available on OEA.gov at the Defense Community Infrastructure Pilot Program link (<https://oea.gov/defense-community-infrastructure-pilot-program-dcip>). Complete proposals for Defense Community Infrastructure grants must be received by OEA by June 26, 2020, (the Proposal Deadline). After being screened to ensure proposals are from eligible proposers and are complete, all proposals will be ranked by the review panel, the Secretary of Defense shall approve the final rankings, and OEA will assign project managers and invite applications by August 8, 2020, accounting for the amount of the available appropriation from those ranked projects according to the ranking.

## **E. APPLICATION REVIEW INFORMATION**

### 1. Selection Criteria

Upon validating the eligibility of the interested respondent to apply for assistance, a review panel, comprised of the military services, DoD, and OEA, ranks proposals to recommend to the Secretary of Defense for invitation of a formal grant application. The proposed ranking criteria, with relative weights (the more responsive the proposal is to a need in these areas, the higher the score), are:

- a) The program prioritizes projects addressing the following issues (in this ranked order): the extent the proposed project enhances (Tier I) military family quality of life; (Tier II) resiliency; and, (Tier III) military value at a local installation. Proposals in Tier I will rank higher than Tiers II and III. Proposals in Tier II will rank higher than Tier III. Key considerations are that (i) Service members/families are at least 50% of the patrons/recipients/beneficiaries of the proposed infrastructure project; (ii) State/local government provides DoD spousal licensure reciprocity; (iii) Tier I military family quality of life projects come from installations in locations with the most significant quality of life challenges; and, (iv) Tier I projects focus on schools, hospitals, day care, and recreation centers, etc. (0-40 points);
- b) The need for the proposed project and impacts to the stated issue (Tier) if the project is not undertaken and factoring in the assessment of the local installation endorsement letter on (i) the existing conditions of the issue, and (ii) how those existing conditions rank against other related infrastructure needs impacting the local installation. This may include the relationship of the proposed project to the requirements and objectives of the relevant military department, for example: support for (1) the extent to which an approved project reduces the operating cost of the local installation or contributes to a cost avoidance for an existing or planned requirement; (2) an approved or planned stationing action; (3) an approved or planned land acquisition; (4) mitigation of an off-post impact required by an existing NEPA analysis identified through local installation endorsement of the proposal; or (5) an approved energy resilience or water master plan (0-25 points);
- c) The extent to which the proposed project is feasible, reasonable, allocable, and allowable; the amount of non-DoD funding leveraged in the proposed project (non-rural projects with a State or local match of 50% or more will score higher); third party cost validation of cost estimates; and an explanation why a proposed project is not otherwise eligible for consideration under any existing Federal program (e.g., Defense Access Roads Program, Federal Transportation formula funding, etc.) (0-25 points); and,
- d) The ability of the proposer to start construction within 12 months or less of funding, including whether the proposer has established site control; completion of necessary Federal and/or State/local environmental analysis; and, public and/or private financing firmly committed and, but for the Federal award, are able to be expended (0-10 points).

## 2. Review and Selection Process

The composition of the Defense Community Infrastructure Program review panel, to include other DoD and Military Department staff with technical proficiencies and relevant experience, will be finalized after the Proposal Deadline, based on the number and nature of proposals received. The panel will rank all proposals against the Selection Criteria and make recommendations to the Secretary of Defense. Following the Secretary of Defense's approval of the final rankings, the Director, OEA, will proceed to invite grant applications by August 8, 2020, and award funding consistent with the ranked proposals prior to September 23, 2020. Recipients will need to accept the terms of these awards so the funds can be obligated prior to September 30, 2020. Proposers invited to submit grant applications must also evidence steps to obtain a surety bond as a contingency against project cost overruns or other unforeseen financial impacts that might result in an unfinished project. Review panel members will be subject to a nondisclosure agreement and be expected to keep the review of these proposals confidential until released from the non-disclosure agreement by OEA.

## F. FEDERAL AWARD ADMINISTRATION INFORMATION

## 1. Federal Award Notices

In the event a grant is awarded, the successful applicant (Grantee) will receive a notice of award in the form of a grant agreement, signed by the Director, OEA (Grantor), on behalf of DoD. The grant agreement will be transmitted electronically. Grants must be awarded and the Grantee must accept the terms and condition of an award before September 23, 2020, so the funds can be obligated prior to September 30, 2020. Once obligated, the funding remains available for expenses for up to 5 years, as approved by OEA in the grant terms and conditions.

## 2. Administrative and National Policy Requirements

Any grant awarded under this program will be governed by the provisions of the OMB circulars applicable to financial assistance and DoD's implementing regulations in place at the time of the award. A Grantee receiving funds under this opportunity and any consultant or pass-thru entity operating under the terms of a grant shall comply with all Federal, State, and local laws applicable to its activities. Federal regulations that will apply to an OEA grant include administrative requirements and provisions governing allowable costs as stated in:

- 2 CFR part 200, "Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards";
- 2 CFR part 1103, "Interim Grants and Cooperative Agreements Implementation of Guidance in 2 CFR part 200, "Uniform Administrative Requirements, Cost Principles, And Audit Requirements for Federal Awards";
- 2 CFR part 25, "Universal Identifier and System for Award Management";
- 2 CFR part 170, "Reporting Sub-award and Executive Compensation Information";
- 2 CFR part 180, OMB Guidelines to Agencies on Government-wide Debarment and Suspension (Non-procurement), as implemented by DoD in 2 CFR part 1125, Department of Defense Non-procurement Debarment and Suspension; and
- 32 CFR part 28, "New Restrictions on Lobbying".
- Additional requirements applicable to construction awards include compliance with:
  - National Environmental Protection Act (NEPA)
  - National Historic Preservation Act
  - Buy American Act and Hire American Act

## 3. Reporting Performance

OEA requires performance reports in intervals no less frequent than annual nor more frequent than quarterly except in unusual circumstances, for example, where more frequent reporting is necessary for effective monitoring or could significantly affect deliverables. OEA's notice of award will include a schedule to identify reporting type, frequency, and due dates. All performance reports will be submitted electronically. The following provides the required criteria for construction grant performance reports:

- OEA will significantly rely upon onsite technical inspections and certified percentage of completion data to monitor progress under awards and sub-awards for construction. OEA may require additional performance reports when considered necessary.
- Significant developments. Events may occur between the scheduled performance reporting dates that have significant impact upon the supported activity. In such cases, the non-Federal entity must inform OEA as soon as the following types of conditions become known:
  - Problems, delays, or adverse conditions which will materially impair the ability to meet the objective of the Federal award. This disclosure must include a statement of the action taken, or contemplated, and any assistance needed to resolve the situation.
  - Favorable developments which enable meeting time schedules and objectives sooner or at less cost than anticipated or producing more or different beneficial results than originally planned.
  - OEA retains the right to make site visits as warranted.

The final performance report will be due 90 calendar days after the period of performance end date. The final performance report must contain a summary of activities for the entire grant period. All required deliverables should be submitted with the final performance report. If a justified request is submitted by a non-Federal entity, OEA may extend the due date for any performance report.

Awards including acquisition or improvement to real property or personal property will be subject to OEA Federal interest as well as property standards as specified in 2 CFR 200.

Evidence submitted by the non-Federal entity demonstrating completion of the project is required. Examples of such evidence include occupancy permits, operational licenses and permits, titles, etc.

#### 4. Financial

The non-Federal entity will submit SF-425, ‘‘Federal Financial Report,’’ electronically to OEA. Submission due dates will be provided in OEA’s notice of award. Interim financial reports are required annually. The final financial report is due 90 days after the period of performance end date.

#### 5. Post Award Reporting Requirements

The non-Federal entity must comply with the post award reporting requirements reflected in Appendix XII to 2 CFR Part 200-Award Term and Condition for Recipient Integrity and Performance Matters.

### **G. Federal Awarding Agency Contacts**

Please access the Defense Community Infrastructure Pilot Program link on the OEA homepage (<https://oea.gov/defense-community-infrastructure-pilot-program-dcip>) for general information about both the Defense Community Infrastructure Pilot Program and the proposal solicitation period. Requests for further information or for help with problems related to this program should be directed to: Mr. Daniel Glasson, Office of Economic Adjustment, 2231 Crystal Drive, Suite 520, Arlington, VA 22202–3711. Office: (703) 697–2130 or (if on Telework) (571) 733-7467. Email: [daniel.l.glasson.civ@mail.mil](mailto:daniel.l.glasson.civ@mail.mil).

The OEA homepage address is: <http://www.oea.gov>.

### **H. OTHER INFORMATION**

**SUMMARY:** This notice announces an opportunity to obtain funding from the Office of Economic Adjustment (OEA) to assist States, local governments, and not-for-profit, member owned utility services to address deficiencies in community infrastructure supportive of a military installation, under the Defense Community Infrastructure Pilot Program. This notice includes proposal requirements, the deadline for submitting proposals, and the criteria that will be used to select proposals. Proposals must report whether the state in which the project is located accepts spousal licensure reciprocity requests from DoD spouses. The Secretary of Defense approved the program on May 6, 2020, and identified as the priority for the program to focus on military family quality of life. This is a Final Federal Funding Opportunity notice, and interested responders must submit a proposal based on the instructions provided in Section D., paragraphs 1-3, and by the date identified in Section D., paragraph 4, of this Federal Funding Opportunity notice.

Awards may be provided under this notice directly by OEA to a State, local government, or a not-for-profit, member-owned utility service, or funds may be transferred to another Federal agency for award on behalf of a state or local government.

#### **SUPPLEMENTARY INFORMATION:**

a. Federal Awarding Agency: Office of Economic Adjustment (OEA), Department of Defense (DoD).



b. Funding Opportunity Title: Defense Community Infrastructure Pilot Program.

c. Announcement Type: Final Federal Funding Opportunity.

d. Catalog of Federal Domestic Assistance (CFDA) Number: 12.600.

Dated: May 26, 2020.

**A RESOLUTION OF THE SAN ANGELO CITY COUNCIL AUTHORIZING THE CITY MANAGER TO SUBMIT AN APPLICATION FOR GRANT FUNDS FROM THE DEPARTMENT OF DEFENSE AND THE OFFICE OF ECONOMIC ADJUSTMENT TO BE USED FOR PROJECTS ALONG CHRISTOVAL ROAD FROM AVENUE L TO SOUTH CHADBOURNE STEET**

**WHEREAS**, the Department of Defense and the Office of Economic Adjustment are providing an opportunity for states and local governments to obtain funding to address deficiencies in community infrastructure supportive of military installations; and,

**WHEREAS**, the grants will provide part of the funding for public works projects along Christoval Road from Avenue L to South Chadbourne Street that will allow the City to make roadway, signalized intersection, water main, sewer main, and pedestrian and bicycle trail improvements; and,

**WHEREAS**, the grant requires a local match of 50 percent and will support infrastructure supportive of Goodfellow Airforce Base.

**NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF SAN ANGELO, TEXAS THAT:**

SECTION 1. That the City Manager is hereby authorized to apply for grant funds from the Department of Defense and the Office of Economic Adjustment for the purposes stated above.

SECTION 2. That the local match shall not exceed \$6,500,000.

SECTION 3. The City Manager or his designee is hereby authorized and directed to execute such grant applications, agreements and related documents necessary for their application for the purposes stated.

PASSED and APPROVED this 24<sup>th</sup> day of June, 2020.

CITY OF SAN ANGELO, TEXAS

ATTEST:

\_\_\_\_\_  
Brenda Gunter, Mayor

\_\_\_\_\_  
Julia Antilley, City Clerk

APPROVED AS TO CONTENT

APPROVED AS TO FORM

\_\_\_\_\_  
Shane Kelton, Director of Operations

\_\_\_\_\_  
Theresa James, City Attorney