# Discussion Materials 

Amherst County, Virginia

Perfect Slice of Virginia

## Background

- As Financial Advisor to the County of Amherst, Virginia (the "County"), Davenport \& Company LLC ("Davenport") assists the County in evaluating and measuring funding scenarios for its capital needs, among other items.
- Most recently Davenport has been tasked to:
- Analyze funding scenarios and options related to the Renovation Project for the Amherst County High School (the "School Project"); and
- Provide perspective on the County's Debt Capacity and Affordability.
- Based on our discussions with County and School Staff, Davenport has prepared preliminary analyses and related scenarios to illustrate the Debt Capacity and Affordability related to the School Project based on the following amounts:

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Scenario 1 \$10.5 Million
30 Year | Level Debt Service
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Scenario 2 \$10.5 Million
25 Year | Structured

- Given the estimated amount above, Davenport prepared two scenarios to illustrate how the County may want to consider structuring the new debt service in order to:
- Minimize the impact on the County's budget; and
- Reduce the potential interest expense.
- Give an overview of the County's Existing Tax-Supported Debt Profile.
- Based on Scenarios 1 and 2 for the School Project and current market estimates* as of July 7, 2023, provide the County with an updated perspective on Debt Capacity and Debt Affordability.
- Debt Capacity is defined as the "relative level(s) of debt the County can reasonably undertake over a period of years and remain comparable to its peers."
- Debt Affordability is defined as the "cash-flow impact to the County's current and future budgets when undertaking a certain level(s) of debt".


## Existing Debt Profile

Tax-Supported Debt Service*


Tax-Supported Debt Service

| Fiscal Year | County Debt Service | School Debt Service | Other Debt Service* | Total Debt Service | Total Principal Outstanding | 10-Year Payout Ratio |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total | \$ 13,019,012 | \$ 42,392,553 | \$ 740,392 | \$ 56,151,957 | \$ 43,741,809 |  |
| 2023 | 1,292,537 | 2,463,771 | 75,105 | 3,831,413 | 2,820,704 | 66.6\% |
| 2024 | 1,291,162 | 2,465,843 | 54,061 | 3,811,065 | 2,899,704 | 67.5\% |
| 2025 | 1,293,031 | 3,026,275 | 43,394 | 4,362,700 | 2,988,080 | 68.6\% |
| 2026 | 1,288,132 | 3,024,624 | 43,104 | 4,355,859 | 3,087,040 | 70.0\% |
| 2027 | 1,289,724 | 3,030,359 | 44,443 | 4,364,526 | 3,206,280 | 71.7\% |
| 2028 | 980,122 | 3,345,004 | 43,999 | 4,369,125 | 3,335,000 | 73.8\% |
| 2029 | 448,115 | 3,470,093 | 43,485 | 3,961,693 | 3,050,000 | 76.6\% |
| 2030 | 448,554 | 3,467,886 | 42,914 | 3,959,354 | 3,170,000 | 80.1\% |
| 2031 | 451,426 | 3,465,951 | 43,993 | 3,961,370 | 3,300,000 | 84.9\% |
| 2032 | 448,195 | 1,337,181 | 43,314 | 1,828,690 | 1,260,000 | 91.8\% |
| 2033 | 452,156 | 1,332,994 | 44,271 | 1,829,420 | 1,315,000 | 100.0\% |
| 2034 | 449,295 | 1,331,660 | 43,470 | 1,824,424 | 1,365,000 | 100.0\% |
| 2035 | 449,700 | 1,332,928 | 44,311 | 1,826,938 | 1,425,000 | 100.0\% |
| 2036 | 446,451 | 1,334,559 | 43,394 | 1,824,404 | 1,475,000 | 100.0\% |
| 2037 | 450,995 | 1,332,195 | 44,099 | 1,827,289 | 1,525,000 | 100.0\% |
| 2038 | 446,745 | 1,330,725 | 43,037 | 1,820,507 | 1,570,000 | 100.0\% |
| 2039 | 365,638 | 1,334,758 | - | 1,700,395 | 1,505,000 | 100.0\% |
| 2040 | 362,691 | 1,326,968 | - | 1,689,658 | 1,550,000 | 100.0\% |
| 2041 | 364,344 | 1,317,558 | - | 1,681,901 | 1,600,000 | 100.0\% |
| 2042 | - | 1,321,224 | - | 1,321,224 | 1,295,000 | 100.0\% |

Note: Does not include County's Utility debt or Caterpillar Equipment Lease.
*Other Debt includes Humane Society's portion of USDA Loan, via EDA, and the EDA Loan for the CMC Building in the Industrial Park.

Debt to Assessed Value


- Existing Debt to Assessed Value
- FY 2023:
1.43\%
- Assumed Future Growth Rates
- 2021 Assessed Value:
\$3,005,395,184
- 2022 \& Beyond:
1.0\%
- The County is in compliance with its Financial Policy regarding a maximum Debt to Assessed Value ratio of 3.5\%.

Debt Service vs. Governmental Expenditures


- Existing Debt Service vs. Expenditures
- FY 2022:
4.78\%
- Assumed Future Growth Rates
- 2021 Adjusted Expenditures: \$74,738,384
- 2022 \& Beyond 1.0\%
- The County is in compliance with its Financial Policy regarding a maximum Debt Service vs. Expenditures ratio of 10.0\%.

- Per the Strategic Plan of Finance, the County's 2022 VPSA issuance causes the County's debt service to step up and peak in Fiscal Years 2025 through 2028.
- The County's plan is to use conservative budgeting and one-time reserves to shave these peaks.
- Beginning in FY 2032 and beyond, the County's Debt Service steps down roughly \$2.1 million.

Cash Flow Impact



| E | F | ( $D-E+F)$ |
| :---: | :---: | :---: |
| FY 2024 <br> Debt Service Budget | Planned Use of Reserves | Potential Incremental Need |
| 3,893,014 | - | $(1,796)$ |
| 3,893,014 | $(386,898)$ | 182,289 |
| 3,893,014 | $(380,057)$ | 182,289 |
| 3,893,014 | $(289,224)$ | 182,289 |
| 3,893,014 | $(293,823)$ | 182,289 |
| 3,893,014 | - | 68,680 |
| 3,893,014 | - | 66,340 |
| 3,893,014 | - | 68,356 |
| 3,893,014 | - | $(2,064,324)$ |
| 3,893,014 | - | $(2,063,593)$ |
| 3,893,014 | - | $(2,068,590)$ |
| 3,893,014 | - | $(2,066,076)$ |
| 3,893,014 | - | $(2,068,610)$ |
| 3,893,014 | - | $(2,065,725)$ |
| 3,893,014 | - | $(2,072,507)$ |
| 3,893,014 | - | $(2,192,619)$ |
| 3,893,014 | - | $(2,203,356)$ |
| 3,893,014 | - | $(2,211,113)$ |
| 3,893,014 | - | $(2,571,790)$ |
| 3,893,014 | - | $(3,893,014)$ |
| 3,893,014 | - | $(3,893,014)$ |
| 3,893,014 | - | $(3,893,014)$ |
| 3,893,014 | - | $(3,893,014)$ |
| 3,893,014 | - | $(3,893,014)$ |
| 3,893,014 | - | $(3,893,014)$ |
| \$ 97,325,350 | \$ (1,350,000) | \$ (46,075,652) |

## Capital Funding Scenarios

- Based on guidance from the County's Staff and for the purposes of this analysis, Davenport has analyzed the following Funding Scenarios: The Key Assumptions utilized are as follows:

|  | Scenario 1 \$10.5 Million 30 Year \| LDS | Scenario 2 $\$ 10.5$ Million 25 Year \| Structured |
| :---: | :---: | :---: |
| Amortization | Level Debt Service ("LDS") | Structured |
| Issuance/Timing | 2024 VPSA Spring Pool | 2024 VPSA Spring Pool |
| Term (in years) | 29.2 | 24.1 |
| Interest Rate | Current Market ${ }^{(1)}$ | Current Market ${ }^{(1)}$ |

## Debt Service Summary* | $\$ 10.5 \mathrm{~mm}$ Project Fund

|  |  | Scenario 1 - $\$ 10.5$ Million 30 Year - Level Debt Service |  |  | Scenario 2 - $\$ 10.5$ Million <br> 25 Year - Structured |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | A | B | c | D | , |  | F |
| Current Market Estimates* |  |  |  |  |  |  |  |  |
| 1 Key Assumptions |  |  |  |  |  |  |  |  |
| 2 | Closing/Dated Date |  |  | 5/21/2024 |  |  |  | 5/21/2024 |
| 3 | Final (Local) Maturity |  |  | 7/15/2053 |  |  |  | 7/15/2048 |
| 4 | Term (in Years) |  |  | 29.2 |  |  |  | 24.2 |
| 5 | Estimated TIC |  |  | 3.994\% |  |  |  | 3.870\% |
| 6 | Issuer/Program Annual Fee |  |  | 0.050\% |  |  |  | 0.050\% |
| 7 | Estimated AIC |  |  | 4.239\% |  |  |  | 4.096\% |
| 8 |  |  |  |  |  |  |  |  |
| 9 | Sources |  |  |  |  |  |  |  |
| 10 | Par Amount |  |  | \$ 10,250,000 |  |  | \$ | 11,360,000 |
| 11 | OIP / (OID) |  |  | 554,564 |  |  |  | 854,058 |
| 12 | Total Sources |  |  | \$ 10,804,564 |  |  | \$ | 12,214,058 |
| 13 |  |  |  |  |  |  |  |  |
| 14 | Uses |  |  |  |  |  |  |  |
| 15 | Project Funds |  |  | \$ 10,500,000 |  |  | \$ | 10,500,000 |
| 16 | Capitalized Interest |  |  |  |  |  |  | 1,404,627 |
| 17 | Local Costs of Issuance/Contingency |  |  | 250,000 |  |  |  | 250,000 |
| 18 | Underwriter's Discount |  |  | 51,250 |  |  |  | 56,800 |
| 19 | Additional Proceeds |  |  | 3,314 |  |  |  | 2,630 |
| 20 | Total Uses |  |  | \$ 10,804,564 |  |  | \$ | 12,214,058 |
| 21 |  |  |  |  |  |  |  |  |
| 22 Estimated Annual Debt Service ${ }^{(1,2)}$ |  | Principal | Interest ${ }^{(1)}$ | Total Net Debt Service | Principal | Interest ${ }^{(1)}$ | Total Net Debt Service |  |
| 23 | 2025 | \$ - | \$ 324,570 | 324,570 | \$ | \$ - | \$ |  |
| 24 | 2026 | 165,000 | 463,215 | 628,215 |  | - |  |  |
| 25 | 2027 | 175,000 | 454,630 | 629,630 | - | - |  |  |
| 26 | 2028 | 185,000 | 445,540 | 630,540 | - | 521,305 |  | 521,305 |
| 27 | 2029 | 190,000 | 436,071 | 626,071 |  | 521,305 |  | 521,305 |
| 28 | 2030 | 200,000 | 426,224 | 626,224 |  | 521,305 |  | 521,305 |
| 29 | 2031 | 215,000 | 415,745 | 630,745 | - | 521,305 |  | 521,305 |
| 30 | 2032 | 225,000 | 404,635 | 629,635 | 405,000 | 511,079 |  | 916,079 |
| 31 | 2033 | 235,000 | 393,020 | 628,020 | 425,000 | 490,121 |  | 915,121 |
| 32 | 2034 | 245,000 | 380,900 | 625,900 | 450,000 | 468,028 |  | 918,028 |
| 33 | 2035 | 260,000 | 368,149 | 628,149 | 470,000 | 444,798 |  | 914,798 |
| 34 | 2036 | 275,000 | 354,640 | 629,640 | 495,000 | 420,431 |  | 915,431 |
| 35 | 2037 | 290,000 | 340,374 | 630,374 | 520,000 | 394,803 |  | 914,803 |
| 36 | 2038 | 305,000 | 325,350 | 630,350 | 550,000 | 367,785 |  | 917,785 |
| 37 | 2039 | 320,000 | 309,569 | 629,569 | 575,000 | 339,379 |  | 914,379 |
| 38 | 2040 | 335,000 | 293,030 | 628,030 | 605,000 | 309,584 |  | 914,584 |
| 39 | 2041 | 350,000 | 275,734 | 625,734 | 635,000 | 278,274 |  | 913,274 |
| 40 | 2042 | 370,000 | 257,554 | 627,554 | 670,000 | 245,323 |  | 915,323 |
| 41 | 2043 | 390,000 | 240,314 | 630,314 | 700,000 | 214,230 |  | 914,230 |
| 42 | 2044 | 405,000 | 224,215 | 629,215 | 730,000 | 185,273 |  | 915,273 |
| 43 | 2045 | 420,000 | 207,509 | 627,509 | 760,000 | 155,100 |  | 915,100 |
| 44 | 2046 | 440,000 | 190,094 | 630,094 | 790,000 | 123,713 |  | 913,713 |
| 45 | 2047 | 455,000 | 171,686 | 626,686 | 825,000 | 90,493 |  | 915,493 |
| 46 | 2048 | 475,000 | 152,272 | 627,272 | 860,000 | 55,319 |  | 915,319 |
| 47 | 2049 | 495,000 | 132,023 | 627,023 | 895,000 | 18,683 |  | 913,683 |
| 48 | 2050 | 520,000 | 110,510 | 630,510 | - | - |  |  |
| 49 | 2051 | 540,000 | 87,720 | 627,720 | - | - |  | - |
| 50 | 2052 | 565,000 | 63,963 | 628,963 |  |  |  |  |
| 51 | 2053 | 590,000 | 39,130 | 629,130 | - | - |  | - |
| 52 | 2054 | 615,000 | 13,223 | 628,223 | - | - |  |  |
| 53 | Total | \$ 10,250,000 | \$8,301,606 | \$ 18,551,606 | \$ 11,360,000 | \$ 7,197,633 | \$ | 18,557,633 |
|  | Difference from Scenario 1 |  |  |  |  |  | \$ | 6,026 |

## Notes:

*Current Market estimates are preliminary as of 7/7/2023; subject to change.
(1) Includes the Annual VPSA Administrative Fee of $5 \mathrm{bps}(0.05 \%)$.
(2) These estimated debt service schedules are for illustration purposes only, the actual structure will need to be reviewed and approved by the Lender and their respective Counsel.

## Summary of Preliminary Results ${ }^{(1)}$

|  |  | Scenario 1 | Scenario 2 | Difference$(B-A)$ |
| :---: | :---: | :---: | :---: | :---: |
|  |  | A | B |  |
| 1 Key Assumptions |  |  |  |  |
| 2 | Project Fund | \$ 10,500,000 | \$ 10,500,000 | \$ |
| 3 | Term in Years | 29.2 | 24.2 | (5.0) |
| 4 | Debt Service Structure | LDS | Structured |  |
| 5 | Capitalized Interest | - | 1,404,627 | 1,404,627 |
| 6 |  |  |  |  |
| 7 | Preliminary Current Market Estimates* |  |  |  |
| 8 | Par Amount | \$ 10,250,000 | \$ 11,360,000 |  |
| 9 | True Interest Cost (TIC) | 3.994\% | 3.870\% | -0.124\% |
| 10 | All-in TIC | 4.239\% | 4.096\% | -0.143\% |
|  | Interest Expense over Term of Borrowing ${ }^{(1)}$ | \$ 8,301,606 | \$ 7,197,633 | \$ (1,103,974) |
| 12 | Average Annual Debt Service ${ }^{(1)}$ | \$ 628,518 | \$ 843,529 | \$ 215,010 |
| 13 |  |  |  |  |
| 14 Estimated Incremental Revenues Needed |  |  |  |  |
| 15 | 2025 | \$ 506,859 | \$ 182,289 | \$ (324,570) |
| 16 | 2026 | 810,504 | 182,289 | $(628,215)$ |
| 17 | 2027 | 811,919 | 182,289 | $(629,630)$ |
| 18 | 2028 | 812,829 | 703,594 | $(109,235)$ |
| 19 | 2029 | 694,751 | 589,985 | $(104,766)$ |
| 20 | 2030 | 692,564 | 587,645 | $(104,919)$ |
| 21 | 2031 | 699,101 | 589,661 | $(109,440)$ |

## Appendix

## Appendix A | Scenario 1 Details

## New Money Debt Service Results | Scenario 1 30 Year VPSA Spring Pool Issuance - Level Debt Service

|  | A | B | C | D | $\begin{gathered} E \\ (B-C+D) \end{gathered}$ | F | $\begin{gathered} G \\ (E+F) \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Fiscal Year | Aggregate Existing Debt Service as of <br> $6 / 30 / 2023^{(1)}$ | FY 2024 Debt Service Budget | Planned Use of Reserves | Current <br> Potential Incremental Need | Scenario 1 Proposed Net Debt Service ${ }^{(1)}$ | Additional Estimated Incremental Need |
|  | 2024 | 3,891,218 | 3,893,014 | - | $(1,796)$ | - | $(1,796)$ |
|  | 2025 | 4,462,200 | 3,893,014 | $(386,898)$ | 182,289 | 324,570 | 506,859 |
|  | 2026 | 4,455,359 | 3,893,014 | $(380,057)$ | 182,289 | 628,215 | 810,504 |
|  | 2027 | 4,364,526 | 3,893,014 | $(289,224)$ | 182,289 | 629,630 | 811,919 |
|  | 2028 | 4,369,125 | 3,893,014 | $(293,823)$ | 182,289 | 630,540 | 812,829 |
|  | 2029 | 3,961,694 | 3,893,014 |  | 68,680 | 626,071 | 694,751 |
|  | 2030 | 3,959,354 | 3,893,014 |  | 66,340 | 626,224 | 692,564 |
|  | 2031 | 3,961,370 | 3,893,014 |  | 68,356 | 630,745 | 699,101 |
|  | 2032 | 1,828,690 | 3,893,014 |  | $(2,064,324)$ | 629,635 | $(1,434,689)$ |
|  | 2033 | 1,829,421 | 3,893,014 |  | $(2,063,593)$ | 628,020 | $(1,435,573)$ |
|  | 2034 | 1,824,424 | 3,893,014 |  | $(2,068,590)$ | 625,900 | $(1,442,690)$ |
|  | 2035 | 1,826,939 | 3,893,014 |  | $(2,066,076)$ | 628,149 | $(1,437,927)$ |
|  | 2036 | 1,824,404 | 3,893,014 |  | $(2,068,610)$ | 629,640 | $(1,438,970)$ |
|  | 2037 | 1,827,289 | 3,893,014 |  | $(2,065,725)$ | 630,374 | $(1,435,351)$ |
|  | 2038 | 1,820,507 | 3,893,014 |  | $(2,072,507)$ | 630,350 | $(1,442,157)$ |
|  | 2039 | 1,700,396 | 3,893,014 |  | $(2,192,619)$ | 629,569 | $(1,563,050)$ |
|  | 2040 | 1,689,659 | 3,893,014 |  | $(2,203,356)$ | 628,030 | $(1,575,325)$ |
|  | 2041 | 1,681,902 | 3,893,014 |  | $(2,211,113)$ | 625,734 | $(1,585,379)$ |
|  | 2042 | 1,321,224 | 3,893,014 |  | $(2,571,790)$ | 627,554 | $(1,944,236)$ |
|  | 2043 | - | 3,893,014 |  | $(3,893,014)$ | 630,314 | $(3,262,700)$ |
|  | 2044 | - | 3,893,014 |  | $(3,893,014)$ | 629,215 | $(3,263,799)$ |
|  | 2045 | - | 3,893,014 |  | $(3,893,014)$ | 627,509 | $(3,265,505)$ |
|  | 2046 | - | 3,893,014 |  | $(3,893,014)$ | 630,094 | $(3,262,920)$ |
|  | 2047 | - | 3,893,014 |  | $(3,893,014)$ | 626,686 | $(3,266,328)$ |
|  | 2048 | - | 3,893,014 |  | $(3,893,014)$ | 627,272 | $(3,265,742)$ |
|  | 2049 | - | 3,893,014 |  | $(3,893,014)$ | 627,023 | $(3,265,991)$ |
|  | 2050 | - | 3,893,014 |  | $(3,893,014)$ | 630,510 | $(3,262,504)$ |
|  | 2051 | - | 3,893,014 |  | $(3,893,014)$ | 627,720 | $(3,265,294)$ |
|  | 2052 | - | 3,893,014 |  | $(3,893,014)$ | 628,963 | $(3,264,052)$ |
|  | 2053 | - | 3,893,014 |  | $(3,893,014)$ | 629,130 | $(3,263,884)$ |
|  | 2054 | - | 3,893,014 |  | $(3,893,014)$ | 628,223 | $(3,264,792)$ |
|  | Total | \$ 52,599,698 |  | \$ (1,350,000) | \$ $(69,433,736)$ | \$ 18,551,606 | \$ $(50,882,130)$ |
| Pr | ${ }^{11}$ Includes in <br> ${ }^{(2)}$ Includes | est on the Gateway In Annual Admin Fee o | Financing. s, or 0.05\%. |  |  |  |  |

## Key Debt Ratios | Scenario 1 30 Year VPSA Spring Pool Issuance - Level Debt Service

Debt to Assessed Value


- The County would still be in compliance with its Financial Policy regarding a maximum Debt to Assessed Value ratio of $3.5 \%$.

Debt Service vs. Governmental Expenditures


- The County would still be in compliance with its Financial Policy regarding a maximum Debt Service vs. Expenditures ratio of 10.0\%.


## Appendix B | Scenario 2 Details

## New Money Debt Service Results | Scenario 2 25 Year VPSA Spring Pool Issuance - Structured



## Key Debt Ratios| Scenario 2

Debt to Assessed Value


- The County would still be in compliance with its Financial Policy regarding a maximum Debt to Assessed Value ratio of $3.5 \%$.

Debt Service vs. Governmental Expenditures


- The County would still be in compliance with its Financial Policy regarding a maximum Debt Service vs. Expenditures ratio of 10.0\%.


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